

Message Text

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INFO OCT-01 ISO-00 AF-06 ARA-06 EA-07 EUR-12 NEA-10 OIC-02

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TO SECSTATE WASHDC PRIORITY 7139

INFO USERDA GERMANTOWN PRIORITY

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DEPT PASS IO/SCT AND NRC

E.O. 11652: N/A

TAGS: AORG, OCON, PARM, TECH, EAID, IAEA

SUBJECT: FEBRUARY 1976 BG MEETING: SUMMARY OF ACTIONS TAKEN

REF: IAEA VIENNA 1483

SUMMARY: SUMMARY OF DETAILS OF DEBATES AND ACTIONS
TAKEN AT IAEA BOARD OF GOVERNORS MEETINGS FEBRUARY 24
AND 25, 1976 FOLLOW BELOW: END SUMMARY.

1. AGENDA ITEM ONE: REPORT OF THE TECHNICAL ASSISTANCE
COMMITTEE (TAC). ACTION TAKEN BY THE BOARD OF GOVERNORS
WAS TO TAKE NOTE OF TAC REPORT AND TO REQUEST DG TO
TAKE APPROPRIATE ACTION TO IMPLEMENT 1976 TA PROGRAM TO ITS
FULLEST POSSIBLE EXTENT. (FYI: TAC NORMALLY ASSUMES MANDATE
TO AUTHORIZE DG TO TAKE NECESSARY STEPS TO BEGIN IMPLI-
MENTATION OF TA PROGRAM AT BEGINNING OF YEAR. THUS, THIS
OFFICIAL AUTHORIZATION IS NOT PART OF OFFICIAL BOARD ACTION.
BOARD MERELY TAKES NOTE OF THIS ACTION BY TAC. END FYI).

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2. IN OPENING DEBATE ON TAC REPORT DG MADE FOLLOWING STATE-

MENT: QUOTE IT IS APPARENT THAT THE NUMBER OF TECHNICAL ASSISTANCE PROJECTS OF THE AGENCY AND THE UNDP INVOLVING THE TRANSFER OF SIGNIFICANT OR SENSITIVE TECHNOLOGICAL INFORMATION IS LIKELY TO GROW. AT THE MEETING OF THE TECHNICAL ASSISTANCE COMMITTEE ON 27 NOVEMBER, THIS QUESTION WAS TOUCHED UPON IN RELATION TO THE PROVISION OF ASSISTANCE FOR A REPROCESSING PLANT.

QUOTE IN THIS CONNECTION, THE GUIDELINES FOR THE AGENCY ARE CLEAR. IN THE FIRST PLACE, THERE IS THE STATUTORY REQUIREMENT THAT 'THE AGENCY SHALL ENSURE, SO FAR AS IT IS ABLE, THAT ASSISTANCE PROVIDED BY IT...OR UNDER ITS SUPERVISION OR CONTROL, IS NOT USED IN SUCH A WAY AS TO FURTHER ANY MILITARY PURPOSE' AND THAT SAFEGUARDS SHOULD BE APPLIED, WITH A VIEW TO ENSURING THAT, INTER ALIA, SERVICES, EQUIPMENT AND INFORMATION MADE AVAILABLE BY THE AGENCY DO NOT FURTHER SUCH A MILITARY PURPOSE. WE ALSO HAVE THE GUIDANCE OF INFICRC/66 AND INFICIRC/153 AND WE HAVE RECENT DECISIONS OF THE BOARD IN RELATION TO SAFEGUARDS AGREEMENTS INDICATING HOW THE TRANSFER OF TECHNOLOGIES SHOULD BE COVERED. THE QUESTION THEREFORE BECOMES THAT OF APPLYING THESE GUIDELINES IN INDIVIDUAL CASES. QUOTE I WOULD LIKE TO INFORM THE BOARD THAT THE SECRETARIAT HAS HAD THIS MATTER UNDER DETAILED CONSIDERATION AND THE GUIDELINES REFERRED TO ABOVE HAVE BEEN APPLIED IN THE 1976 TECHNICAL ASSISTANCE PROGRAMME. UNQUOTE.

3. THIS STATEMENT WAS WELCOMED BY U.S. GOVERNOR AS WELL AS GOVERNORS FROM AUSTRALIA AND NETHERLANDS. ALL THREE OF THESE GOVERNORS PLUS THOSE FROM GDR, BANGLADESH, AND FRG SPECIFICALLY SUPPORTED AGENCY'S REGIONAL NUCLEAR FUEL CENTERS STUDY WITH AT LEAST IMPLICATION (MADE EXPLICIT BY AUSTRALIA AND NETHERLANDS) OF DESIRE FOR AGENCY NOT RPT NOT TO SUPPORT NATIONAL FUEL REPROCESSING PROJECTS UNTIL AGENCY STUDY COMPLETED.

4. IN OTHER ASPECTS OF DEBATE, USSR, GDR AND POLAND STATED STANDARD POSITION THAT TA SHOULD GO ONLY TO PARTIES TO NPT; TURKEY SAID NPT PARTY STATUS IRRELEVANT UNDER AGENCY STATUTE; ALL LDC SPEAKERS NOTED INADEQUACY OF TA FUNDS AND NEED FOR INCREASED CONTRIBUTIONS BY DEVELOPED COUNTRIES (BANGLADESH, LIMITED OFFICIAL USE

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IRAQ, INDIA, ARGENTINA, TURKEY, LIBYA); USSR, SUPPORTED BY GDR AND POLAND, MADE PRO FORMA STATEMENT THAT TA SHOULD NOT GO TO CHILE, ISRAEL, AND TO KOREA; CHILE PROTESTED THIS STATEMENT; IRAQ, SUPPORTED BY LIBYA, MADE STATEMENT OBJECTING TO PROVISION OF ASSISTANCE TO ISRAEL, WHICH HE CHARACTERIZED AS GUILTY OF AGGRESSION AND RACISM (ISRAELI RESREP HAS DISCUSSED WITH SECRETARIAT POSSIBLE WAYS OF RESPONDING TO LATTER STATEMENT). IRAQ ALSO SAID HIS GOVERNMENT COULD NOT

RPT NOT ACCEPT PROPOSITION THAT THE MORE AFFLUENT DEVELOPING MEMBERS SHOULD NOT RPT NOT CONTRIBUTE LESS THAN VALUE OF ASSISTANCE THEY RECEIVED (NET DONOR CONCEPT), BUT WENT ON TO SAY THAT NEVERTHELESS, HIS GOVERNMENT WAS INCREASING ITS CONTRIBUTION FROM \$5,000 TO \$70,000. FRG STRONGLY SUPPORTED NET DONOR CONCEPT.

5. U.S. SUPPORTED DG STATEMENT THAT SECRETARIAT IS MEETING ITS RESPONSIBILITIES CONCERNING SAFEGUARDS REQUIREMENTS IN CONNECTION WITH CERTAIN TYPES OF TA PROVIDED BY AGENCY. U.S. ALSO INDICATED IT WOULD CONTINUE, SUBJECT TO CONGRESSIONAL APPROPRIATIONS, TO SUPPORT AGENCY'S TA PROGRAM WITH CONTRIBUTIONS IN CASH AND IN KIND. U.S. GOVERNOR NOTED WE ARE NOW DISCUSSING PROPOSAL UNDER WHICH U.S. WOULD PROVIDE EQUIPMENT GRANTS TOTALING ABOUT \$426,000 FOR ELEVEN REGULAR PROJECTS AND SEVEN "FOOTNOTE A" PROJECTS UNDER AGENCY'S TA PROGRAM FOR 1976 IN COUNTRIES PARTY TO NPT. IN ADDITION U.S. WAS DISCUSSING PROPOSED PROGRAM OF TYPE II FELLOWSHIPS FOR 1976 WHICH EXPECTED TO TOTAL OVER \$700,000. U.S. ALSO STATED INTENTION TO MAKE EVERY EFFORT TO MAKE CASH CONTRIBUTION IN ACCORDANCE WITH CONSENSUS STATEMENT OF CHAIRMAN AT TIME BG RECOMMENDED TARGET FOR 1976 (I.E., AT FULL BASE RATE OF ASSESSMENT AS APPLIED TO TARGET OF \$5.5 MILLION).

6. DDG FOR TA BITTENCOURT CONCLUDED DEBATE BY NOTING THAT TA PROGRAM AS APPROVED BY TAC WOULD REQUIRE \$3,798,600. TO DATE, 64 MEMBER STATES HAD OR WERE EXPECTED TO PLEDGE \$3,314,074, LEAVING SHORTFALL OF \$484,526. HOWEVER, ONE MAJOR CONTRIBUTOR (FYI: USA END FYI) HAS NOT YET FORMALLY PLEDGED. DDG ALSO DEFENDED AGENCY'S SYSTEM OF PRIOR CONSULTATIONS WITH DEVELOPING COUNTRIES IN FORMULATING LIST OF TA PROJECTS FOR THE PROGRAM. (IN RESPONSE TO CRITICISM FROM IRAQ) AND SUPPORTED NEW "FOOTNOTE A" PROCEDURES FOR LIMITED OFFICIAL USE

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APPROVING ALL PROJECTS, EVEN THOSE FOR WHICH AGENCY HAS NO MONEY, IN VIEW OF INCREASED FREEDOM IT GIVES DEVELOPED MEMBERS TO PICK UP PROJECTS WITH IN-KIND FUNDS, AND FREEDOM IT GIVES RECIPIENT TO REORIENT PRIORITIES WITHIN TOTAL REQUEST EVEN AFTER BG

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APPROVAL. IN CONCLUSION DDG EXPRESSED HIS PARTICULAR GRATIFICATION FOR GENEROUS CONTRIBUTIONS EXPECTED FROM U.S.

7. AGENDA ITEM 2 SAFEGUARDS. (A) FRG/BRAZIL/IAEA TRILATERAL APPROVED AS NOTED REFTEL, WITH HELPFUL CLARIFYING STATEMENTS (DEVELOPED AS RESULT EXTENSIVE ADVANCE CONSULTATIONS -- SEPTEL WITH DETAILS IN PREPARATION) BY FRG AND BRAZIL FOR OFFICIAL RECORD AND WITH WIDESPREAD LDC SUPPORT. (B) FRENCH/PAKISTAN/IAEA TRILATERAL APPROVED WITH EXTENSIVE LDC SUPPORT. MISSION WILL ALSO REPORT SEPARATELY ON THIS SUBITEM OF SAFEGUARDS AGENDA ITEM. (C) STAFF OF THE INSPECTORATE: THIS USUALLY NON-CONTENTIOUS ISSUE BROUGHT FORTH UNFORTUNATE STATEMENTS BY IRAQ AND LIBYA OBJECTING TO "APPOINTMENT" OF ISRAELI INSPECTOR. U.S. GOVERNOR, IN RESPONSE, DEPLORED INTRODUCTION AND EXPRESSION OF EXTRANEOUS MATTERS INTO MEETING AND LEGITIMATE WORK OF SECRETARIAT. DG ALSO MADE CLEAR THAT HE WAS BOUND BY STATUTE TO MAKE STAFF APPOINTMENTS ON BASIS OF "HIGHEST STANDARDS OF EFFICIENCY, TECHNICAL COMPETENCE, AND INTEGRITY" ALTHOUGH HE ALSO WAS COMPELLED TO OBSERVE STATUTORY PROVISION THAT "DUE REGARD SHALL BE PAID...TO THE IMPORTANCE OF RECRUITING THE STAFF ON AS WIDE A GEOGRAPHICAL BASIS AS POSSIBLE," AND THAT THE SECRETARIAT WAS ACTING AS LIMITED OFFICIAL USE

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BEST IT COULD IN THIS REGARD. (D) FUTURE CONTENT OF SAFEGUARDS AGREEMENTS (UK RESOLUTION). BG APPROVED THIS RESOLUTION AFTER EXTENSIVE DEBATE. BANGLADESH, USSR, POLAND AND GDR ADDED NAMES TO LIST OF CO-SPONSORS SHORTLY BEFORE MEETING.

SEPARATE MESSAGE WILL GIVE DETAILS OF DISCUSSION AND COM-PROMISE PREAMBULAR LANGUAGE FINALLY AGREED UPON. SEE SEPTEL FOR DG'S STATEMENT RE REPORTING OF SAFEGUARDS INFORMATION.

8. AGENDA ITEM 3: THE AGENCY'S SAFETY STANDARDS AND MEASURES WAS APPROVED WITHOUT DISCUSSION.

9. AGENDA ITEM 7: SAFEGUARDS FINANCING (MOVED TO POSITION 4 ON AGENDA) CO-SPONSORED BY U.S., UK, AND, AT LAST MINUTE, PHILIPPINES APPROVED WITH HEAVY LDC SUPPORT. SEPARATE MESSAGE GIVES DETAILS OF BACKGROUND AND BG DISCUSSIONS.

10. AGENDA ITEM 5: EMOLUMENTS OF THE STAFF. BG APPROVED ALL FOUR EMOLUMENT DOCUMENTS WITHOUT DEBATE.

11. AGENDA ITEM 6: ARRANGEMENTS FOR FUTURE MEETINGS OF THE BOARD (AGENCY'S MEETINGS CALENDAR FOR 1976-1977) WAS APPROVED WITHOUT SIGNIFICANT DISCUSSION.

12. AFTER ALL ITEMS OF AGENDA HAD BEEN DECIDED, CHAIRMAN GAVE FLOOR TO DIRECTOR GENERAL FOR CONCLUDING STATEMENT. DG COVERED FOLLOWING POINTS:

(A) SALZBURG CONFERENCE - LARGE NUMBER OF PARTICIPANTS EXPECTED, SOME 350 PAPERS TO BE PRESENTED, MEETING BEING CO-ORDINATED WITH WORLD ENERGY CONFERENCE, AMERICAN NUCLEAR SOCIETY, EUROPEAN NUCLEAR SOCIETY, AND U.S. ATOMIC INDUSTRIAL FORUM, TO HARMONIZE SCHEDULES AND AVAILABILITY OF PARTICIPANTS. DG HAS APPOINTED AN INTERNATIONAL ADVISORY GROUP TO MEET AND ADVISE HIM ON PREPARATIONS; MEETING WAS TAKING PLACE THIS WEEK.

(B) REGIONAL NUCLEAR FUEL CENTERS STUDY. PROGRESS BEING MADE. DG HAS RECEIVED INDICATIONS THAT SWEDEN, FINLAND AND AUSTRIA MAY COLLABORATE. IBRD HAS PLEDGED \$40,000 TO ASSIST STUDY, UNEP \$73,000, AND THE U.S. GOVERNMENT \$100,000, IN ADDITION TO PROVIDING COST-FREE EXPERTS. FIRST RESULTS WILL BE PRE-LIMITED OFFICIAL USE

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SENTED AT TIME OF SALZBURG CONFERENCE.

(C) SEIBERSDORF LABORATORY. DG SOLICITED DONATIONS OF EQUIPMENT OR FUNDS TO REPLACE OUTMODED OR WORN OUT EQUIPMENT. HE WAS DISAPPOINTED AT LACK OF RESPONSE. (ONLY FRANCE, FRG AND SOUTH AFRICA HAD MADE OFFERS).

(D) AGENCY HAS RECEIVED OFFICIAL REQUEST FROM ARAB REPUBLIC OF EGYPT FOR STUDY ON FEASIBILITY OF USING PNE'S TO EXCAVATE CANAL TO QUATTARA DEPRESSION. DG ANTICIPATES SENDING MISSION IN JUNE 1976 TO EGYPT TO MAKE PRELIMINARY REVIEW OF PROJECT.

(E) MEETINGS ON ECONOMICS OF AND ON HEALTH, SAFETY AND ENVIRONMENTAL IMPACT OF PNE'S WILL BE HELD IN MARCH 1976.

(F) DG REPORTED REQUESTS FOR ASSISTANCE IN SETTING UP STATES' SYSTEMS OF ACCOUNTING FOR AND CONTROL OF NUCLEAR MATERIALS. AGENCY PLANS TO HOLD A SERIES OF TRAINING COURSES AND DG IS SETTING UP AN ADVISORY GROUP MEETING TO PROVIDE HIM WITH ADVICE ON MATTER. HE NOTED THAT FIRST COURSE WILL BE HELD THIS AUTUMN AND FINANCED FROM SPECIAL CONTRIBUTION FROM U.S. (PART OF \$300,000 FOR STRENGTHENING SAFEGUARDS).

(G) AGENCY PLANS MOVE TO DONAU PARK LATE 1978 EARLY 1979. PROCUREMENT OF LOW VOLTAGE ELECTRONIC EQUIPMENT AND OTHER HIGH COST ITEMS MUST START SOON. COST ESTIMATES FOR THESE AND OTHER ELEMENTS OF THE MOVE WILL THEREFORE BE INCLUDED IN BUDGET FOR 1977 (MISSION HAS SEPARATE TELEGRAM IN PREPARATION REPORTING IN DETAIL AGENCY'S BUDGET STRATEGY WITH RESPECT TO THIS MOVE.)

(H) DG REPORTED AGENCY'S SAFEGUARDS ANALYTICAL LABORATORY BEGAN OPERATIONS IN JANUARY.

(J) DG NOTED 1977 IS TWENTIETH ANNIVERSARY YEAR OF AGENCY. APPROPRIATE FUNCTIONS ARE NOW IN PLANNING STATES TO CELEBRATE THIS ANNIVERSARY AND BOARD WILL BE INFORMED IN DUE COURSE OF PLANS.

13. THERE BEING NO RPT NO FURTHER BUSINESS, MEETING
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Message Attributes

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